

STATE CAPITOL
P.O. Box 110001
Juneau, AK 99811-0001
907-465-3500
fax: 907-465-3532



550 West Seventh Avenue, Suite 1700
Anchorage, AK 99501
907-269-7450
fax 907-269-7461
www.Gov.Alaska.Gov
Governor@Alaska.Gov

Governor Bill Walker
STATE OF ALASKA

July 31, 2017

Ms. Lina Rashid
Senior Policy Advisor
Centers for Medicare and Medicaid Services
7500 Security Boulevard
Baltimore, MD 21244

Dear Ms. Rashid:

On behalf of the State of Alaska, I am pleased to hear of the approval of Alaska's 1332 Innovation Waiver application. The State accepts the specific terms and conditions outlined in the CMS approval letter, and I have enclosed the signed Specific Terms and Conditions of the waiver for the State of Alaska.

Legislation necessary to fund the reinsurance program was enacted on July 1, 2017. We look forward to working with CMS on stabilizing Alaska's insurance markets.

Sincerely,

A handwritten signature in cursive script that reads "Bill Walker".

Bill Walker
Governor

Enclosure

cc: The Honorable Chris Hladick, Commissioner, Alaska Department of Commerce,
Community, and Economic Development

DEPARTMENT OF HEALTH & HUMAN SERVICES (HHS)
U.S. DEPARTMENT OF THE TREASURY
PATIENT PROTECTION AND AFFORDABLE CARE ACT SECTION 1332 STATE
INNOVATION WAIVER
SPECIFIC TERMS AND CONDITIONS

TITLE: State of Alaska — Patient Protection and Affordable Care Act Section 1332 Waiver
Proposal

AWARDEE: The State of Alaska

I. PREFACE

The following are the specific terms and conditions (STCs) for the State of Alaska's (the state) Patient Protection and Affordable Care Act (PPACA) section 1332 State Innovation Waiver ("the waiver"), which has been approved by the U.S. Department of Health & Human Services (HHS) and the U.S. Department of the Treasury (the Departments). These STCs govern the operation of the waiver by the state. The STCs set forth, in detail, the State's responsibilities to the Departments during the term of the waiver, which is January 1, 2018, through December 31, 2022. Accordingly, these STCs are effective beginning January 1, 2018, and will terminate on December 31, 2022, unless the waiver is extended as provided by these STCs. The state's Proposal to Waive Certain Provisions of the PPACA – dated January 3, 2017, and updated with additional materials, is specifically incorporated by reference into these STCs, except with regard to any proposal to waive requirements under section 1301(a)(2) of the PPACA or any proposals or text otherwise inconsistent with the Departments' approval of the waiver or these STCs.

1. PPACA Provisions Waived under Section 1332 State Innovation Waiver. Section 1312(c)(1) of the Patient Protection and Affordable Care Act (P.L. 111–148) is waived to the extent it would otherwise require excluding total expected state reinsurance payments when establishing the market wide index rate for the purposes described in the state's application.

2. Changes in State Law and the Reinsurance Program. The Alaska Reinsurance Program (ARP) is a state-operated reinsurance program which covers claims in the individual market for individuals with one or more of 33 identified high cost conditions to help stabilize premiums. The ARP is administered by the State of Alaska and the Alaska Comprehensive Health Insurance Association (ACHIA). The state must inform the Departments if there is a change in Alaska state law that would impact the waiver, including any changes to the requirements under the ARP authorizing or appropriations legislation, including the amount of funding appropriated to the ARP. The state must report any changes in state law after June 22, 2017 within 30 days of any such changes.

In addition, the state must report any changes to the ARP such as changes to the class(es) of claims that qualify for ARP reimbursement or changes to eligibility criteria for enrollees' claims to be reimbursed under the ARP. Consistent with the waiver application, the State of Alaska and the ACHIA are responsible for any true-up of reinsurance payments that Alaska wishes to make to account for any duplicative reimbursement through the HHS-operated risk adjustment program for the same high cost claims through the HHS-operated risk adjustment program.

3. Legislation Authorizing and Appropriating Funds to the ARP. As required by the PPACA, no later than September 2018, the state must enact legislation to authorize the ARP beyond state fiscal year 2018. The state also must appropriate sufficient funds, on an annual or other appropriate basis, for the ARP to operate as described in the state's waiver application. The state must convey copies of its authorization and appropriation legislation, as well as any other legislation that may affect operation of the ARP, to the Departments within 2 days of passage.

4. Compliance with Federal Non-Discrimination Statutes. The state must comply with all applicable federal statutes relating to non-discrimination. These include the Americans with Disabilities Act of 1990, title VI of the Civil Rights Act of 1964, section 504 of the Rehabilitation Act of 1973, the Age Discrimination Act of 1975 and section 1557 of the PPACA.

5. Compliance with Applicable Federal Laws. Per 31 CFR 33.120(a) and 45 CFR 155.1320(a), the state must comply with all applicable federal laws and regulations, unless a law or regulation has been specifically waived. A state must, within the applicable timeframes, come into compliance with any changes in federal laws or regulations affecting section 1332 waivers, unless the provision being changed has been expressly waived. The state will comply with requirements of the Cash Management Improvement Act (CMIA) if applicable.

6. Changes to Applicable Federal Laws. The Departments reserve the right to amend, suspend or terminate the waiver and STCs as needed to reflect changes to applicable federal laws or changes of an operational nature without requiring the state to submit a new waiver proposal. The Departments will notify the state at least 30 days in advance of the expected implementation date of the amended STCs to allow the state to discuss the changes necessary to ensure compliance with law, regulation and policy, and to provide comment. Changes will be considered in force upon the Departments' issuance of the amended STCs. The state must accept the changes in writing within 30 days of the Departments' notification for the waiver to continue to be in effect.

7. Finding of Non-Compliance. The Departments will review and, when appropriate, investigate documented complaints that the state is failing to materially comply with requirements specified in the waiver proposal and these STCs. In addition, the Departments will promptly share with the state any complaint that they have received and notify the state of any applicable monitoring and compliance issues.

8. State Request for Suspension, Withdrawal or Termination of a Waiver. The state may only suspend or request withdrawal of all or portions of a waiver plan consistent with the following requirements:

- a) Request for suspension, withdrawal, or termination: If the state wishes the Departments to suspend or terminate the waiver, or to withdraw a portion of the waiver, the state must submit a request to the Departments in writing, specifying the reasons for the requested suspension, withdrawal or termination; the effective date of the requested suspension, withdrawal or termination; and the proposed phase-out plan (with the comment summary described below). The state must submit its request and draft phase-

out plan to the Departments no less than six (6) months before the proposed effective date of the waiver's suspension, withdrawal or termination. Prior to submitting the request and draft phase-out plan to the Departments, the state must publish on its website the draft transition and phase-out plan for a 30-day public comment period and conduct tribal consultation. The state must include with its request and proposed phase-out plan a summary of each public comment received, the state's response to the comment and whether or how the state incorporated measures into a revised transition and phase-out plan to address the comment.

b) The state must obtain the Departments' approval of the transition and phase-out plan prior to the implementation of the phase-out activities. Implementation of phase-out activities must be no sooner than 14 days after the Departments' approval of the phase-out plan.

c) Unused pass-through funding will be returned to the Treasury. The state will comply with all necessary steps to return the funds within a prompt timeframe.

9. Waiver Extension Request. The state must inform the Departments as to whether the state will apply for continuation of the waiver one year prior to the waiver's end date. The Departments and the state will engage in further discussions to develop guidelines and define next steps for transition/phase out or continuation of the waiver. If the state does not apply for an extension of the waiver, CMS will provide guidance on the transition/wind-down of the state's waiver.

10. Reporting: The state will submit annual reports as specified in 31 CFR 33.124 and 45 CFR 155.1324. Each such report must include:

- The progress of the section 1332 waiver;
- Data sufficient to show compliance with section 1332(b)(1)(A) through (D) of the PPACA;
- A summary of the annual post-award public forum, held in accordance with §155.1320(c), including all public comments received at such forum regarding the progress of the section 1332-waiver and action taken in response to such concerns or comments.
- Other information consistent with the state's approved terms and conditions.

The state must submit a draft annual report to the Departments within 90 days after the end of the first waiver year and each subsequent year that the waiver is in effect. The state will publish the draft annual report on the state's public website within 30 days of submission to the Departments. Within 60 days of receipt of comments from the Departments on the report, the state must submit to the Departments the final annual report for the waiver year, summary of the comments and all comments received. The state must publish the final annual report on the state's public web site within 30 days of approval by the Departments.

The annual reports must include the following:

- 1) Metrics to assist evaluation of the waiver's compliance with the statutory requirements in section 1332(b)(1):
 - a. Actual individual market enrollment in the state.
 - b. Actual average individual market premium rate (i.e., total individual market premiums divided by total member months of all enrollees).
 - c. The actual Second Lowest Cost Silver Plan (SLCSP) premium under the waiver and an estimate of the SLCSP premium as it would have been without the waiver, for a representative consumer (e.g., a 21-year old non-smoker) in each rating area.
- 2) Changes to the ARP or other program changes as specified in STC 2.
- 3) Notification of changes to state law that may impact the waiver as specified in STC 2.
- 4) Reporting of:
 - a. Federal pass-through funding spent on reinsurance individual claim payments to issuers from the ARP and/or operation of the reinsurance program. Note: the state will make the first payment to issuers for claims incurred during the year on a quarterly basis by May 15, August 15, November 15, and February 15 of that year.
 - b. The unspent balance of federal pass-through funding for the reporting year, if applicable.
- 5) The amount of state funding appropriated to fully fund the ARP for the reporting year.
- 6) A claims breakout at an aggregate level for the top 5 conditions or cost drivers of the conditions covered in the regulation, including settings of care in the State of Alaska for the individual market.

First Periodic Report: Under 31 CFR 33.120(b) and 45 CFR 155.1320(b), the state must conduct periodic reviews related to the implementation of the waiver. The state will submit a report to the Departments on the operation of the ARP, including the plan for processing claims, by February 28, 2018.

11. Post Award Forum. Per 31 CFR 33.120(c) and 45 CFR 155.1320(c), within six months of the waiver's effective date and annually thereafter, the state will afford the public an opportunity to provide meaningful comment on the progress of the waiver. The state is required to publish the date, time and location of the public forum in a prominent location on the state's public web site at least 30 days prior to the date of the planned public forum. The state must also include a summary of this forum as part of the annual reporting requirements under 31 CFR 33.124 and 45 CFR 155.1324 as specified in STC 10.

12. Monitoring Calls. The state must participate in monitoring calls with the Departments that are deemed necessary by the Departments. The purpose of these calls is to discuss any significant actual or anticipated developments affecting the waiver. Areas to be addressed include the impact on the regulatory criteria discussed above and state legislative or policy changes. The Departments will update the state on any federal policies and issues that may affect any aspect of the waiver. The state and the Departments will jointly develop the agenda for the calls. It is anticipated that these calls will occur at least semi-annually.

13. Federal Evaluation. The Departments will evaluate the waiver using federal data, state reporting and the application itself to ensure that the Secretaries of the Departments can exercise appropriate oversight of the approved waiver. Per 31 CFR 33.120(f) and 45 CFR 155.1320(f), if requested by the Departments, a state must fully cooperate with the Departments or an independent evaluator selected by the Departments to undertake an independent evaluation of any component of the waiver. As part of this required cooperation, the state must submit all requested data and information to the Departments or the independent evaluator. The Departments will consider the evaluation costs to the federal government in the deficit neutrality assessment or have it taken into account in the pass-through funding calculation.

14. Pass-through Funding. Under section 1332(a)(3) of the PPACA, the state will be entitled to funding based on the amount of premium tax credits (PTC) that would have been provided to individuals under section 36B of the Internal Revenue Code in the State of Alaska absent the waiver, but will not be provided under the waiver, while considering all federal revenue. The Departments have evaluated the estimates in the application for a pass-through amount for the period of the waiver. The state will receive pass-through funding, paid on a quarterly basis, for the purpose of implementing the state plan under the waiver. The amount of pass-through funding due under the statute for the 2018 calendar year is estimated to be \$48,362,287. The amount for the 2018 to 2022 waiver period is estimated to be \$322,652,234. The Departments anticipate pass-through payment amounts will be made available in advance of quarterly ARP payments to the insurer(s). Please see Appendix A for information on the estimated pass-through calculation.

Starting with the 2018 plan year and each year thereafter, the state will provide: (1) the final SLCS rates for a representative individual (e.g. a 21-year-old non-smoker) in each rating area and (2) the state's estimate of what the final SLCS rates for a representative individual in each rating area would have been absent approval of this waiver no later than September 15 of the preceding year. The state will include with this information the methods and assumptions the state used to estimate the final SLCS rates for each rating area absent approval of this waiver.

The state also will provide by September 15 of the year preceding the plan year: (3) the total amount of all premiums expected to be paid in the non-group market for the plan year and (4) what total premiums would have been for the plan year without the waiver.

The amount of pass-through funding for plan year 2018 will be communicated to the state no later than October 31, 2017, conditional on receipt of items 1 through 4 in STC 10 above by September 15, 2017. The pass-through amount for plan years 2019 through 2022 will be calculated by the Departments annually (per PPACA section 1332(a)(3)) and reported to the state

not later than October 31 of the preceding year, conditional on receipt of the SLCSP premium and total premium information (items 1 through 4 above) by September 15. This will be the final calculation for the 2018 plan year.

The pass-through funds cannot be obligated by the state prior to the waiver effective date. The state agrees to use the full amount of pass-through funding for purposes of implementing the state's plan as approved by the Departments, including implementing the ARP for 2018 and future years. Moreover, to the extent pass-through funding exceeds that amount necessary for the reinsurance program to cover payments for individual claim payments to issuers under the ARP and/or operation of the reinsurance program, the remaining funds must be rolled over and used for purposes of implementing the state's plan under the waiver, such as making reinsurance payments in the next calendar year.

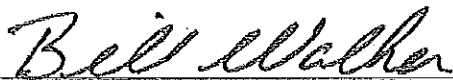
If the waiver is not extended, unused pass-through funds will be returned to the Treasury promptly following the end of the approved waiver period, December 31, 2022. The state will comply with all necessary steps to return the funds within a prompt timeframe.

15. The Departments Right to Amend, Withdraw, Terminate or Suspend. Under 31 CFR 33.120(d) and 45 CFR 155.1320(d), the Departments reserve the right to amend, withdraw, terminate or suspend the waiver (in whole or in part) at any time before the date of expiration, if the Departments determine that the state has materially failed to comply with these STCs or if the state fails to meet the specific statutory requirements or "guardrails" related to coverage, affordability, comprehensiveness or deficit neutrality.

a) The Departments will promptly notify the state in writing of the determination and the reasons for the suspension or termination, together with the effective date.

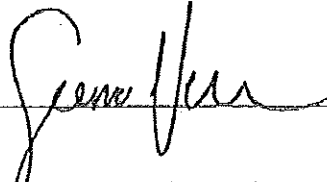
b) In the event that all or a portion of the waiver is terminated or suspended by the Departments or if all or a portion of the waiver is withdrawn, federal funding available after the effective date of the termination, suspension or withdrawal will be limited to normal closeout costs associated with an orderly termination, suspension or withdrawal, including service costs during any approved transition period and administrative costs of transitioning participants, as described in 31 CFR 33.120(e) and 45 CFR 155.1320(e).

c) Unused pass-through funding will be returned to the Treasury. The state will comply with all necessary steps to return the funds within a prompt timeframe.



The Honorable Bill Walker
Governor
State of Alaska

Date: 7/31/17



Seema Verma
Administrator
Centers for Medicare & Medicaid Services
U.S. Department of Health & Human Services

Date: 7/17/17



~~Thomas West~~ Dana L. Trier
Acting Assistant Secretary for Tax Policy
U.S. Department of the Treasury

Date: 8/10/17

Appendix A: Pass-Through Calculation Estimates for Alaska 1332 Waiver Application

The estimated pass-through amount is the PTC savings, less the reduction in individual shared responsibility payments (ISRP), plus the increase in Patient Centered Outcome Fee (PCORI), and less the reduction in Exchange fees.

	PTC	ISRP	PCORI	Exchange fee	Total (Estimate)
2018	50,499,719	-668,616	3,017	-1,471,833	48,362,287
2019	63,868,922	-684,360	727	-1,648,291	61,536,998
2020	68,211,504	-804,545	0	-1,690,708	65,716,251
2021	73,682,934	-599,819	0	-1,905,348	71,177,767
2022	78,545,053	-646,471	0	-2,039,651	75,858,931
Total	334,808,132	-3,403,811	3,744	-8,755,831	322,652,234